

AGENDA TITLE: Approve Various Actions Needed to Participate in the San Joaquin County

**Enterprise Zone** 

**MEETING DATE:** November 7, 2007

PREPARED BY: City Manager

**RECOMMENDED ACTION:** 

Adopt Resolution: 1) Approving cost reimbursement contract with the Economic Development Association to develop an application for Enterprise Zone designation, and authorize the City

Manager to execute the contract, which will not exceed \$8,972; 2) Approving Letter of Commitment to economic development staffing at 35% of time in support of San Joaquin County Enterprise Zone; and 3) Approving Memorandum of Understanding for Multi-Agency Cooperation in the Implementation, Management and Marketing of the San Joaquin County Enterprise Zone.

All three actions are required for the City to participate in the Enterprise Zone.

**BACKGROUND INFORMATION**: On October 17, 2007, the City Council approved participation in the San Joaquin Enterprise Zone application. The recommendation actions specifically relate to implementation of the application process.

The State of California designated the Stockton/San Joaquin County Enterprise Zone in June of 1993. The designation was for 15 years and expires June 2008. The Zone is approximately 29 square miles in central and south Stockton including unincorporated areas of the County.

On June 19, 2007, the State released the application for Enterprise Zone designation. The application is due November 16, 2007. It will be a very competitive process with more than 30 applications for just eight available Zones. Over the last 14 years, the State has made many changes to the Enterprise Zone Program. These changes allow for what some have called "super enterprise zones." The City has been asked to participate in the San Joaquin County Enterprise Zone, which would include the cities of Lodi, Tracy, Lathrop, Manteca and Stockton, as well as unincorporated areas of San Joaquin County that are eligible.

Because of the short application period and wanting to secure the best available consultant to assist in the application, the County's Economic Development Association (EDA) Board of Directors authorized staff to enter into an agreement with Jack Faucett Associates (JFA). Jack Faucett Associates developed the Fresno County "Super Zone" application, which was the highest-rated application during the previous round of designations. The EDA Board granted its approval with the understanding that after a determination of which municipalities would be included in the application they would reimburse the EDA for the application costs on a pro-rated basis.

APPROVED: _		_
	Blair King, City Manager	

Based on JFA recommendation, the County and cities identified a preliminary Zone application area that is 638 square miles and includes the cities of Lodi, Stockton, Tracy, Manteca, Lathrop, and San Joaquin County. The following preliminary budget shows how the Enterprise Zone application cost is being allocated between the cities and San Joaquin County. Calculations were determined by dividing the commercial and industrial area within each municipality's portion of the Enterprise Zone divided by the total commercial and industrial area in the entire Enterprise Zone expressed as a percentage. The chart below represents the industrial and commercial acreage in each municipality and their related percentage of the application costs.

Municipality	Acreage	Percentage	Estimated Costs
Stockton	9223	40.93%	\$61,395
Lodi	1347	5.98%	\$8,972
Manteca	830	3.68%	\$5,525
Tracy	1704	7.57%	\$11,347
Lathrop	3969	17.62%	\$26,426
Unincorporated	5458	24.22%	\$36,335
Total	22531	100%	\$150,000

Part of the application process requires the City Council to commit staffing to the San Joaquin County Enterprise Zone. Accordingly, the City must provide a letter of commitment, signed by the Mayor, to the California Department of Housing and Community Development, which selects the Zones. The City Council also must approve a Memorandum of Understanding with the other cities and county, in which Lodi commits to provide staffing to the Enterprise Zone.

Lodi currently does not have the staff needed to carry out the marketing and business attraction functions required to participate in the San Joaquin County Enterprise Zone. The City, however, is making the commitment to hire an Economic Development Coordinator if the application is successful, and devote 35 percent of that person's time to the Zone.

Attached is the Resolution, the Memorandum of Understanding and the commitment letter for the Mayor's signature.

**FISCAL IMPACT**: The cost of preparing the application is \$8,972. The costs of implementation of the Enterprise Zone are not fully estimated but will include \$23,024 per year for Enterprise Zone administration paid to the County and approximately \$30,000 for Lodi Economic Development staff support. The cost of local incentives are not known.

UNDING AVAILABLE: Economic Development budget.	
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	Blair King City Manager

Attachments

#### RESOLUTION NO. 2007-

RESOLUTION OF THE LODI CITY COUNCIL AUTHORIZING APPLICATION TO STATE OF CALIFORNIA FOR SAN JOAQUIN COUNTY ENTERPRISE ZONE, APPROVING ENTERPRISE ZONE LETTER OF COMMITMENT; AND APPROVE MEMORANDUM OF UNDERSTANDING FOR MULTI-AGENCY COOPERATION

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WHEREAS, the City of Lodi and other public entities are submitting a joint application for a California Enterprise Zone, to be known as the San Joaquin County Enterprise Zone, to the California Department of Housing and Community Development (the Department) on or before November 16, 2007;

WHEREAS, the City of Lodi finds that the application area within the City of Lodi is a depressed area and that designation of the area as an Enterprise Zone is necessary in order to attract private sector investment to the application area;

WHEREAS, the City of Lodi authorizes an application for Enterprise Zone designation;

WHEREAS, the City of Lodi authorizes and supports job development, job creation, and economic development;

WHEREAS, the City of Lodi authorizes that staffing shall be made available to maintain record-keeping, monthly updates on zone activities, and to discuss these activities with program auditors;

WHEREAS, the City of Lodi shall develop a self-evaluation process to measure its progress in meeting its goals and objectives and this process shall be submitted to the Department for review, approval and inclusion in the Memorandum of Understanding (MOU) prior to Final Designation;

WHEREAS, the City of Lodi agrees to complete all actions stated within the application that apply to its jurisdiction should the proposed Enterprise Zone be awarded designation; and

WHEREAS, the Lodi City Manager is authorized to sign the application, the MOU and other documents necessary for the implementation of the Enterprise Zone;

NOW, THEREFORE, BE IT RESOLVED by the City Council of the City of Lodi that the City is committed to the designation, implementation, and operation of the San Joaquin County Enterprise Zone, and further authorizing the City Manager to take actions required to provide for a successful application.

Dated:	November	7.	2007
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I hereby certify that Resolution 2007-\_\_\_\_ was passed and adopted by the Lodi City Council in a regular meeting held on November 7, 2007, by the following vote:

AYES: COUNCIL MEMBERS -

NOES: COUNCIL MEMBERS –

ABSENT: COUNCIL MEMBERS -

ABSTAIN: COUNCIL MEMBERS -

RANDI JOHL City Clerk

2007-\_\_\_\_

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# MEMORANDUM OF UNDERSTANDING FOR MULTIAGENCY COOPERATION IN THE IMPLEMENTATION, MANAGEMENT AND MARKETING OF THE SAN JOAQUIN COUNTY ENTERPRISE ZONE

This MEMORANDUM OF UNDERSTANDING (hereinafter "MOU") is made and executed this 8<sup>th</sup> day of November, 2007 (the "Effective date") by and between the cities of Stockton, Lodi, Manteca, Lathrop and Tracy, municipal corporations of the State of California (hereinafter referred to as "CITIES"), the COUNTY OF SAN JOAQUIN, a political subdivision of the State of California (hereinafter referred to as "COUNTY"), and the San Joaquin Partnership, a non-profit economic development corporation.

#### WITNESSED

WHEREAS, the existing Stockton/San Joaquin County Enterprise Zone has contributed substantially to the economic development and social advancement of portions of the City of Stockton and the COUNTY since 1993, but is expiring in 2008;

WHEREAS, the CITIES and COUNTY are applying for an Enterprise Zone designation by the State of California in the 2007/2008 application round in order to bring Enterprise Zone benefits to four more cities (Lathrop, Lodi, Manteca and Tracy) and a wider area of San Joaquin County (French Camp, Linden and Thornton).

WHEREAS, the implementation, management and marketing of an Enterprise Zone upon designation is a long-term (15-year) partnership between local governments, business organizations and businesses;

WHEREAS, the successful implementation of an Enterprise Zone Program requires a strong commitment and cooperation by the all of the program participants in support of job development, job creation and economic development;

WHEREAS, the purpose of the California State Enterprise Zone Program is to stimulate business and industrial growth in depressed areas of the state, help attract business to the state, help retain and expand business and industry, and create increased job opportunities for all Californians;

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services.

that details how the zone will target employee screening, training, and job-linkage

"Job Development Plan" is the component of the Economic Development Plan

- I. "Zone" means the San Joaquin County Enterprise Zone.
- J. "Zone Manager" is an employee of the COUNTY Employment and Economic Development Department who is the overall leader and administrator of the Zone.

# ARTICLE II

#### **ROLES OF PARTICIPATING AGENCIES**

# A. COUNTY OF SAN JOAQUIN

- The COUNTY has prepared a Letter of Commitment (Exhibit 1 to this Memorandum) delineating the resources made available by the County of San Joaquin for the implementation of the Zone Program.
- 2. The Zone Manager shall be an employee of the COUNTY Employment and Economic Development Department. The Zone Manager shall be in charge of the overall coordination of all programs and activities of the Enterprise Zone. The Zone Manager shall work with the Zone Coordinators of the COUNTY and of each participating CITY, the president & chief executive of the San Joaquin Partnership, and other economic development partners to ensure the successful implementation of all of the components of the Enterprise Zone Economic Development Plan, periodically review the achievement of the goals of the Enterprise Zone, and verify compliance with the reporting requirements to the State and all the members of the Enterprise Zone.
- 3. The COUNTY Administrator shall appoint an Enterprise Zone Coordinator who shall be the primary local marketing agent for the Zone in the unincorporated area of San Joaquin County, including the communities of Thornton, Linden and French Camp.

The COUNTY Zone Coordinator shall be the main source of all relevant information relating to the Zone in the unincorporated area requested by the business community, the public and residents wishing to participate in the Zone Program.

- 4. The COUNTY may develop its own local marketing programs designed to promote economic development and job creation opportunities, focusing particularly on the unincorporated area of the County.
- 5. The COUNTY and the participating CITIES agree that the lead agency for the internal marketing programs of the Zone shall be the COUNTY Economic Development Association (hereinafter "EDA"). Subject to oversight by the Enterprise Zone Advisory Committee, the EDA shall lead implementation of the business retention and expansion elements of the Marketing Strategy and Plan, with supporting implementation by the COUNTY, all participating CITIES and economic development partners. To the greatest extent practicable, the EDA shall coordinate its Zone internal marketing activities with the San Joaquin Partnership, which shall handle the Zone's overall external marketing activities.
- 6. The COUNTY and CITIES agree that EEDD shall implement the Job Development Plan, Vouchering Plan and the Voucher Fee Remittance Plan. The COUNTY and CITIES agree that the EEDD shall be the Vouchering Agent in charge of managing the issuance of vouchers to Zone program participants. EEDD shall also be responsible for retention of voucher-related records for the life of the Zone plus ten years.
- 7. The Zone Manager, or his/her agent within the EEDD, shall process and remit directly to the Department by the 25<sup>th</sup> day on the State's Monthly Form all of the \$10.00 voucher application fees collected on behalf of the Department during the preceding month. The Zone Manager, or his/her agent within the EEDD, shall provide copies of said completed monthly remittance forms to the Enterprise Zone Advisory Committee.

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8. The COUNTY Zone Coordinator and the EEDD Administrator shall each contribute a monthly progress report of Zone-related activities to the Zone Manager for inclusion with the required monthly reports to the Department.

The COUNTY Zone Coordinator and EEDD Administrator shall each submit to the Zone Manager a self-evaluation of performance of its Zone activities at least once per year for inclusion with the Zone annual report.

#### PARTICIPATING CITIES IN THE COUNTY OF SAN JOAQUIN В.

- Each participating CITY has prepared a Letter of Commitment (Exhibits 2) through 6 to this Memorandum) delineating the resources being contributed to the implementation of the Zone program.
- 2. Each participating CITY shall appoint an Enterprise Zone Coordinator who shall be the primary local marketing agent for the Zone in each CITY. The City Zone Coordinator shall be the main source of all relevant information relating to the Zone in that CITY requested by the business community, the public and residents wishing to participate in the Zone Program.
- 3. Each CITY may develop its own local marketing programs designed to promote economic development and job creation opportunities in each CITY.
- Each CITY Zone Coordinator shall contribute a monthly progress report of Zonerelated activities to the Zone Manager for inclusion with the required monthly reports to the Department.
- 5. Each CITY Zone Coordinator shall submit to the Zone Manager a self-evaluation of performance of its Zone activities at least once per year for inclusion with the Zone annual report.

# C. SAN JOAQUIN PARTNERSHIP

The San Joaquin Partnership (hereinafter "PARTNERSHIP"), a non-profit economic development corporation, has prepared a Letter of Commitment (Exhibit 7 to

- 2. The COUNTY and the participating CITIES agree that the PARTNERSHIP shall implement the external marketing and business attraction elements of the regional marketing program of the Zone. Subject to oversight from the Enterprise Zone Advisory Committee, the PARTNERSHIP shall lead implementation of the external marketing and business attraction elements of the Marketing Strategy and Plan, with supporting implementation by the COUNTY, all participating CITIES and other economic development partners. To the greatest extent practicable, the PARTNERSHIP shall coordinate its Zone external marketing activities with the EDA, which shall handle the Zone's overall internal marketing activities.
- 3. The PARTNERSHIP agrees to integrate the Zone program into existing and future programs, including its Strategic Plans.
- 4. The PARTNERSHIP shall contribute a monthly progress report on its Zone activities to the Zone Manager for inclusion with the required monthly reports to the Department.
- 5. The PARTNERSHIP shall submit to the Zone Manager a self-evaluation of performance of its Zone activities at least once per year for inclusion with the Zone annual report. The Economic Development Plan details how the PARTNERSHIP shall self-evaluate its performance. Subject to oversight by the Enterprise Zone Advisory Committee, the PARTNERSHIP shall revise the external marketing and business attraction elements of the Comprehensive Marketing Strategy, Annual Marketing Plan and other marketing components of the Economic Development Plan in accordance with the findings of the self-evaluation.

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# ARTICLE III

#### ENTERPRISE ZONE PROGRAM FINANCING

A. The State of California, in granting the Enterprise Zone designation, does not provide funding for the implementation of the Enterprise Zone program. Funding of the Enterprise Zone program requires the commitment of all local participating jurisdictions for the duration of the enterprise zone designation (15 years). The governing body of each participating agency has approved a letter of commitment (Exhibits 1 through 7 to this Memorandum) detailing the resources being committed for the marketing and operation of the Enterprise Zone program.

B. Aside from the participating agencies' staff and financial resources being committed, the Zone shall generate additional revenue from a surcharge to the \$10.00 fee already required by the State for the issuance of vouchers. EEDD currently issues vouchers for the existing zone and proposes the same initial fee of \$75.00 per voucher application. Of the \$75.00 voucher application fee, \$10.00 would go to the State and \$65.00 EEDD will use to mitigate the costs to issue vouchers, recordkeeping, fee remittance, record storage and retrieval and other direct and indirect costs associated with issuing Vouchers. With the concurrence of the Zone Advisory Committee, EEDD shall amend the voucher application fee as permitted by State Law and Enterprise Zone Regulations.

# ARTICLE IV

#### CITIES AND COUNTY OVERSIGHT

A. An Enterprise Zone Advisory Committee comprised of the Zone Manager, and designees from the COUNTY, the five participating CITIES, EEDD, the San Joaquin Partnership and other stakeholders, as needed, shall review ongoing program activities and make policy recommendations. The Committee shall oversee self-evaluation of the Zone's Economic Development Plan, among other functions. The Committee shall hold at least one Zone self-evaluation meeting per year in order to assess progress in

1	COUNTY OF SAN JOAQUIN, a Political Subdivision of the State of California ("COUNTY")	CITY OF LATHROP, a Municipal Corporation of the State of California	
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4	By: Chairman	By:	
5	Board of Supervisors	Mayor CITY OF LATHROP	
6			
7	ATTEST: Clerk to the Board of Supervisors	APPROVED AS TO LEGAL FORM: City Attorney	
8		CITY OF LATHROP	
9	By:	Ву:	
10			
11	APPROVED AS TO LEGAL FORM:	ATTEST:	
12	County Counsel	Clerk to the City of LATHROP	
13	By:	By:	
14		<i>-</i>	
15			
16	CITY OF LODI, a Municipal	CITY OF MANTECA, a Municipal	
17	Corporation of the State of California	Corporation of the State of California	
18	By:	Ву:	
19	Mayor CITY OF LODI	Mayor CITY OF MANTECA	
20		G. 1. G. 1 W. 1. 2 G. 1.	
21	APPROVED AS TO LEGAL FORM:	APPROVED AS TO LEGAL FORM:	
22	City Attorney CITY OF LODI	City Attorney CITY OF MANTECA	
23			
24	By:	By:	
25	ATTEST:	ATTEST:	
26	Clerk to the City of LODI	Clerk to the City of MANTECA	
27	BY:	Ву:	
28			

1	CITY OF STOCKTON, a Municipal	CITY OF TRACY, a Municipal
2	Corporation of the State of California	Corporation of the State of California
3	Ву:	Ву:
4	Mayor CITY OF STOCKTON	Mayor CITY OF TRACY
5		
6	APPROVED AS TO LEGAL FORM: City Attorney	APPROVED AS TO LEGAL FORM: City Attorney
7	CITY OF STOCKTON	CITY OF TRACY
8		D.
9	By:	By:
10	ATTEST:	ATTEST:
11	Clerk to the City of STOCKTON	Clerk to the City of TRACY
12	By:	By:
13		- / <u></u>
14	SAN JOAQUIN PARTNERSHIP	
15	SAN JOAQUIN FARTNERSHIP	
16	By:	
17	Michael E. Locke, President & CEO,	
18	SAN JOAQUIN PARTNERSHIP	
19		
20	On following pages: EXHIBITS 1 – 7 Letters of Commitment	
21	TO BE ATTACHED AFTER APPROVAL BY E	ACH PUBLIC ENTITY/ORGANIZATION
22	Exhibit 1: Letter of Commitment from County Exhibits 2-6: Letters of Commitment from Cities Exhibit 7: Letter of Commitment from San Joaquin Partnership	
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CITY COUNCIL

BOB JOHNSON, Mayor
JOANNE MOUNCE,
Mayor Pro Tempore
LARRY D. HANSEN
SUSAN HITCHCOCK
PHIL KATZAKIAN

# CITY OF LODI

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BLAIR KING, City Manager
RANDI JOHL, City Clerk
D. STEPHEN SCHWABAUER
City Attorney

November 8, 2007

Mr. Frank Luera, Interim Manager Enterprise Zone Program California Department of Housing and Community Development 1800 Third Street, Suite 390 Sacramento, CA 95814

#### RE: LETTER OF COMMITMENT TO SAN JOAQUIN COUNTY ENTERPRISE ZONE

The City of Lodi (hereinafter "City") is a general law city incorporated under California law. The City has jurisdiction over a portion of the proposed San Joaquin Valley Enterprise Zone (hereinafter "Zone") and has heretofore resolved to be an applicant for the Zone. The City is separately entering into a Memorandum of Understanding that defines the respective roles of the participating cities, the County of San Joaquin, and other Zone program participants. This Letter of Commitment contains specific commitments that the City will make solely to the designation, implementation, and operation of the proposed Zone.

#### I. Commitments of Staff Time

The City commits two staff member to the Enterprise Zone project.

If the Zone's application is successful, the City will hire a new Economic Development Coordinator and will dedicate 35% of his or her time to the project at an annual value of approximately \$37,000, including \$28,000 in salary and \$9,000 in benefits. He or she shall be the Zone manager for the City of Lodi. His or her tasks to be completed in support of the Zone will be to conduct marketing for the Zone and to undertake business expansion, attraction, and retention activities for the Zone. This will be a new position. The City Manager will have the discretion to designate a staff liaison to fast-track economic development projects within the Zone.

Second, Rob Lechner, Manager of Customer Services and Programs with Lodi Electric Utility, will dedicate 20% of his time to the project at an annual value of \$26,000, including \$19,000 in salary and \$7,000 in benefits. His tasks to be completed in support of the Zone will be the Lodi Electric Utility's key account representative assigned to businesses located within the Enterprise Zone.

# II. <u>Commitments of Other Services and Supplies</u>

The City also commits the following to the Zone program:

<u>San Joaquin County Enterprise Zone</u>: The City commits \$23,024 per year to the San Joaquin County Enterprise Zone for zone administration, job development, and marketing.

<u>San Joaquin Partnership Dues</u>: The City commits \$35,000 per year to the San Joaquin Partnership for Zone marketing and business attraction.

<u>Professional Consultant Services</u>: The City is currently committing \$250,000 for professional consultant services toward the creation of a Redevelopment Project Area that will include the Enterprise Zone.

Other Advertising & Marketing: The City commits an annual value of \$125,000 to fund a broad range of business and marketing organizations, including the Lodi Downtown Business Partnership, the Lodi Conference and Visitors Bureau, and the Lodi Chamber of Commerce, that promote the region, including the Enterprise Zone.

Office Equipment & Maintenance: The City commits an annual value of \$1,500 to office equipment and maintenance. Such value represents the portion of City computer systems, telephones, fax and copy machines, devoted to Zone affairs.

<u>Office Supplies</u>: The City commits an annual value of \$20,000 to office supplies. Such value represents the cost of paper, stationery, envelopes, and other supplies consumed for Zone affairs.

<u>Telecommunications</u>: The City commits an annual value of \$1,500 to cover telephone, and internet expenses related to Zone affairs.

<u>Eligibility for Solar Rebates:</u> The City has committed \$6 million over 10 years in rebates for Solar Energy projects. Businesses within the Enterprise Zone will be eligible for rebates.

<u>Reduced Electricity Rates:</u> The Lodi Electric Utility's rates for industrial users is, on average, 30% less than the adjacent investor-owned utility, and available to businesses locating within the Enterprise Zone.

#### III. Total Contributions

The total direct annual value of the contributions of the City of Lodi to the Zone shall be \$144,024. Additionally, the City of Lodi is currently committing \$375,000 for consultant services and marketing for regional benefit that includes the Enterprise Zone. The City of Lodi acknowledges that its direct commitment is an annual commitment for the life of the Zone.

The City Council of the City of Lodi has approved this Letter of Commitment as an attachment to a Resolution. The City Manager is directed to transmit this Letter of Commitment with the Enterprise Zone application.

Sincerely,

Bob Johnson Mayor, City of Lodi

BJ/jh